DECISION-MAKER:		COUNCIL				
SUBJECT:		GENERAL FUND AND HOUSING REVENUE ACCOUNT CAPITAL PROGRAMME OUTTURN 2016/17				
DATE OF DEC	ISION:	19 July 2017				
REPORT OF: CABINET MEMBER FOR FINANCE			R FINANCE			
		CONTACT DETAIL	<u>s</u>			
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STATEMENT OF CONFIDENTIALITY

NOT APPLICABLE

BRIEF SUMMARY

The purpose of this report is to outline the General Fund and Housing Revenue Account (HRA) capital outturn position for 2016/17 and seek approval for the proposed financing of the expenditure. This report also highlights the major variances against the approved estimates and sets out the revised estimates for 2017/18 which take account of slippage and re-phasing. There was an overall underspend on the General Fund and HRA capital programme of £33.0M (21.5%), £32.3M relating to slippage and £0.7M of underspends.

RECOMMENDATIONS:

(i)	Notes the actual capital spending in 2016/17 as shown in paragraphs 3 to 5 and notes the major variances detailed in Appendix 1 and Appendix 2.
(ii)	Notes the revised estimates for 2017/18, adjusted for slippage and re-phasing and additions contained within this report, as shown in Appendix 3.
(iii)	Approves the proposed capital financing in 2016/17 as shown in paragraph 6.
(iv)	Notes that the capital programme remains fully funded up to 2020/21 based on the latest forecast of available resources although the forecast can be subject to change; most notably with regard to the value and timing of anticipated capital receipts and the use of prudent assumptions of future Government Grants to be received.
(v)	Notes the reduction of £0.16M in 2017/18 to the Housing & Sustainability programme. As detailed in paragraph 22.
(vi)	Notes the reduction of £0.09M in 2017/18 to the Environment &Transport - City Services programme. As detailed in paragraph 23.

	Portfoli	o Latest Actual Variance Programme				
	Table 1 –	Summary of the General Fund & HRA Capital Outturn 2016/17				
5.	in table 1	below.				
4.	estimate programr underspe	The total HRA capital expenditure in 2016/17 was £51.20M compared to an estimate of £58.69M, giving a variance of £7.49M or 12.76% of the programme. The variance is comprised £6.79M of slippage and £0.70M of underspends.				
3.	compared of the pro	General Fund capital expenditure in 2016/17 was £69.43M d to an estimate of £94.99M, giving a variance of £25.56M or 26.91% ogramme. The variance is comprised £25.52M of slippage and f underspends.				
	`	- OUTTURN 2016/17				
DET/	accordan	ce with statutory accounting principles. ng consultation carried out)				
ALIE 2.	<u> </u>	the outturn and financing for 2016/17 have been prepared in				
1.	the statut	rting of the outturn position for 2016/17 forms part of the approval of ory accounts.				
	1	REPORT RECOMMENDATIONS				
	(xi)	Approve the revised HRA Capital Programme, which totals £233.17M (as detailed in paragraph 35) and the associated use of resources (as detailed in paragraph 34).				
	(x)	Approve the revised General Fund Capital Programme, which totals £208.99M (as detailed in paragraph 29) and the associated use of resources (as detailed in paragraph 31).				
	(ix)	Notes the addition of £0.16M to the programme since the last reported position in February 17, under delegated powers. As detailed in paragraph 30 and Appendix 4.				
	(viii)	Approve the addition and spend of £1.63M, £1.44M in 2017/18 and £0.19M in 2018/19 to the Transport programme; to be funded from capital grants. As detailed in paragraph 26 and 27.				
	(vii)	Approve the addition and spend of £0.16M in 2017/18 to the Leaders programme; to be funded from Council resources. As detailed in paragraph 24 and 25.				

	£M	£M	£M	%
E&T - City Services	1.38	1.15	(0.23)	16.67
Communities, Culture & Leisure	1.08	0.92	(0.16)	14.81
Education & Childrens Social Care	12.13	8.81	(3.32)	27.37
Finance	0.36	0.17	(0.19)	52.78
Health & Adult Social Care	0.63	0.18	(0.45)	71.42
Housing & Sustainability	3.77	1.76	(2.01)	53.32
Leaders	56.05	42.09	(13.96)	24.9°
Transformation	3.71	2.40	(1.31)	35.3°
Transport	15.88	11.95	(3.93)	24.7
Total GF Capital Programme	94.99	69.43	(25.56)	26.9°
HRA	58.69	51.20	(7.49)	12.70
Total Programme	153.68	120.63	(33.05)	21.50
Funded by:				
Council Resources	100.74	77.46	(23.28)	23.10
Capital Grants	27.10	20.74	(6.36)	23.4
Capital Contributions	5.88	3.54	(2.34)	39.80
Capital Receipts	10.31	9.22	(1.09)	10.5
Revenue Funding	9.65	9.67	0.02	0.2
Total Funding	153.68	120.63	(33.05)	21.50

6. Table 2 below shows the split of financing of the General Fund and HRA capital programmes. Council is asked to approve this financing.

Table 2 – Capital Financing 2016/17

	General Fund	HRA
	£M	£M
Total Financing Required	69.43	51.20
Financed By: -		
Council Resources	43.73	33.73
Capital Grants	19.39	1.35
Capital Contributions	3.11	0.43
Capital Receipts	2.65	6.57
Revenue Funding	0.55	9.12
Total	69.43	51.20

7. Table 3 below summarises the capital expenditure for the General Fund by Outcome.

<u>Table 3 – General Fund Capital 2016/17 Outturn By Outcome</u>

Outcome	Latest Programme	Actual	Varia	nce
	£M	£M	£M	%
Southampton is a modern, attractive city where people are proud to live and work	26.15	19.65	(6.50)	24.86
Children in Southampton have a good start in life	13.01	9.58	(3.43)	26.38
People in Southampton live safe, healthy independent lives	3.23	1.69	(1.54)	47.67
Southampton is a city with strong, sustainable economic growth	47.73	35.17	(12.56)	26.31
A modern sustainable council	4.87	3.34	(1.53)	31.42
TOTAL	94.99	69.43	(25.56)	26.91

8. A summary of capital expenditure for the HRA is shown in the Table 4 below. The expenditure detailed has made significant improvements to the condition of the Council's housing stock, which includes essential major repairs, various environmental / neighbourhood improvements and the provision of new kitchens and bathrooms.

	Table 4 – HRA Capital Outturn E	<u> </u>				
	Section	Latest Programme	Actual	Vari	ance	
		£M	£M	£M	%	
	Safe Wind and Weather Tight	20.52	16.52	(4.00)	(19.50)	
	Modern Facilities	10.29	10.34	0.05	0.40	
	Well Maintained Communal Facilities	4.65	2.96	(1.69)	(36.30)	
	Warm & Energy Efficient	12.48	11.94	(0.54)	(4.30)	
	Estate Regeneration & New Build	10.50	9.19	(1.31)	(12.50)	
	Other	0.25	0.25	0.00	0.00	
	TOTAL	58.69	51.20	(7.49)	(12.76)	
	OUTTURN VARIANCE ANALY	SIS				
9.	Reasons for major variances on individual schemes are given for each Portfolio in Appendix 1.					
	Appendix 2 shows the 2016/17 latest approved estimate compared to the					
	Appendix 2 shows the 2016/17 I actual spend. Slippage accounted for £33.66M	1 of the variand	ce offset by r	e-phas	ing of	
	Appendix 2 shows the 2016/17 I actual spend. Slippage accounted for £33.66N £1.35M on some schemes to bri £0.74M being true under spends portfolio and Appendix 2 provide by scheme.	I of the varianding expenditures. Table 5 belows a more deta	ce offset by ree forward, the ways the	e-phas e rema breako	ing of ining down by	
	Appendix 2 shows the 2016/17 I actual spend. Slippage accounted for £33.66N £1.35M on some schemes to bri £0.74M being true under spends portfolio and Appendix 2 provide	I of the varianding expenditures. Table 5 belows a more deta	ce offset by ree forward, the ways the	e-phas e rema breako	ing of ining down by	
	Appendix 2 shows the 2016/17 I actual spend. Slippage accounted for £33.66N £1.35M on some schemes to bri £0.74M being true under spends portfolio and Appendix 2 provide by scheme.	I of the varianding expenditures. Table 5 belows a more deta	ce offset by ree forward, the ways the	e-phas e rema breako wn of th	ing of ining down by	
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12.	The revised estimates for 2017/18, adjusted for slippage and re-phasing and changes to programme are shown in Appendix 3.							
13.	Any over spends on individual schemes are financed from identified additional funding or from savings elsewhere in the programme. Portfolios are required to balance their capital programmes within the resources available to them and this may result in reduced outputs where an over spend results in reductions being made elsewhere in the programme.							
14.	The impact expenditure capital prog	will be rep	orted to C	ouncil Capi	ital Board a	and will fee	d into future	
	PRUDENTI	AL INDICA	ATORS					
15.	2017 Annua	e to be repo hown below al Treasury	orted again w are those Managem	st the estine reported the ent Stratec	nates previ to Council	iously repo as part of t	rted. The he February	
	Table 6 – F		<u>Prudential I</u>					
		Actual			Estimates	;		
		2016/17 £M	2016/17 £M	2017/18 £M	2018/19 £M	2019/20 £M	2020/21 £M	
	General Fund	69.43	94.83	78.11	23.96	5.64	2.92	
	HRA	51.20	58.44	59.01	42.27	32.85	41.05	
	TOTAL	120.63	153.27	137.12	66.23	38.49	43.97	
16.	small chang	the estimat ges to the p nt Strategy inancial ye	e shown e programme report bei	Isewhere ir being app ng written a	n this repor roved betw and approv	t is due to veen the Ti red in Febr	a number of easury uary and the	
	Table 7 – U	lpdated Fig	ures for Pr	udential In	<u>dicators</u>			
		Actual			Estimates	;		
		2016/17 £M	2016/17 £M	2017/18 £M	2018/19 £M	2019/20 £M	2020/21 £M	
	General Fund	69.43	94.83	105.28	24.15	5.64	2.92	
	HRA	51.20	58.44	65.99	42.08	32.85	41.05	
	TOTAL	120.63	153.27	171.27	66.23	38.49	43.97	
17.	This indicat reflect the o	changes ma	ade within t	this report.	The Treas	sury Manag		

	of the other Prudential Indicators.						
	CAPITAL PROGRA	AMME FU	NDING				
18.	The current Capital Strategy was approved by Council in February 2017. This includes the process for implementing and approving changes to the current capital programme and for allocating funding to new schemes linked to the Council's key strategic priorities and outcomes.						
19.	Funding for the cap capital receipts from always had a degre the economic climater	n the sale e of uncer	of Council tainty reg	propertie arding the	s. These ir amount	receipts h and timing	ave
20.	Table 8 below show together with the ac should be noted that been adjusted to re	tual receip	ots receive previous	ed in year and latest	for the Ge forecast p	eneral Fun positions h	d. It ave
	Table 8 – General F	und Capi	tal Receip	ts Estimat	<u>es</u>		
		2016/17 £M	2017/18 £M	2018/19 £M	2019/20 £M	2020/21 £M	Total £M
	Actual 2016/17/Latest Forecast	13.48	4.16	0.78	0.00	0.00	18.42
	Previous Forecast	13.92	3.53	0.78	0.00	0.00	18.23
	Variance	0.44	(0.63)	0.00	0.00	0.00	(0.19)
21.	The variance in 201 slipped into 2017/18 2017/18 is a result of	3 due to pi	rotracted r	negotiatior	ns. The ad		
	PROPOSED PROG	RAMME	CHANGE	S FOR AF	PROVAL		
	Housing & Sustaina	bility Prog	<u>ramme</u>				
22.	Approval is sought to programme to the reservices Company,	evenue bu	idget to fu	nd the set	ting up of	an Energy	/
	E&T - City Services	Programm	<u>me</u>				
23.	The City Pride - Improvements to Queens Park (new display lighting) project will proceed in 2017/18 as planned to achieve the desired outcomes, within a reduced budget as S.106 which was added to the programme is now no longer available. Approval is therefore sought for the reduction of £0.09M to the E&T - City Services capital programme.						
	Leaders Programm	<u>e</u>					
24.	Approval is sought to approval to spend the deferred shares in Southampton and is financially disadvan	nis sum, fo Solent Cre s committe	unded by (dit Union ed to provi	Council re (SCU). SC ding finan	sources to CU is the c cial servic	purchase only credit es those v	e union in vho are

25.	In order to facilitate the Marlands Innovation Hub, approval is sought for the addition of £0.13M to the existing project within the Leaders programme and for approval to spend this sum, funded from Council resources.						
	Transport Progr	ramme					
26.	To deliver a package of early measures along the Western Approach – cycle infrastructure, real time traffic management, travel information hub and Green Infrastructure a capital grant has been secured through the Joint Air Quality Unit (JAQU). Approval is sought for the addition of £1.00M to the Transport programme, phased £0.81M in 2017/18 and £0.19M in 2018/19. Approval to spend is also requested, to be funded by capital grants.						
27.	In order to provide a streamlined efficient service, improvements are required to 9 Council owned refuse collection vehicles (RCV's). Approval is sought for the addition of £0.63M, to the Transport programme and approval to spend, be funded by Council resources. This will enable the replacement of the Heil TwinTrak bodies, whilst retaining the Mercedes Econic Chassis; the body replacements will include the installation of 360 degree CCTV cameras.						
	OVERALL CAR	PITAL PROG	GRAMME				
28.	The table below Fund capital pro amendments no reported progra	ogramme for oted elsewh	the perio	d 2016/17	to 2020/2	1, including	g any
	Table 9 – Gene	eral Fund Pr	ogramme	Comparis	<u>on</u>		
		2016/17 £M	2017/18 £M	2018/19 £M	2019/20 £M	2020/21 £M	Total £M
	Latest Programme	69.43	105.28	24.15	5.64	2.92	207.42
	Previous Programme	94.83	78.11	23.96	5.64	2.92	205.46
	Variance	(25.40)	27.17	0.19	0.00	0.00	1.96
29.	The above table increased by £1			eral Fund (Capital Pro	ogramme h	as
30.	There have been a number of Delegated Decision Notices (DDN) since the previous programme, totalling £0.16M in 2016/17 to increase the programme to £94.99M. These additions are detailed in Appendix 4.						
31.	Table 10 shows				the Gene	ral Fund C	apital

	Table 10 – Use of F	Resources	3				
		2016/17 £M	_	2018/19 £M	2019/20 £M	2020/21 £M	Total £M
	Council Resources	46.38	64.08	14.93	3.25	0.50	129.14
	Contributions	3.11	6.73	0.83	0.00	0.00	10.67
	Capital Grants DRF (Portfolios)	19.39 0.55	29.99 4.48	6.96 1.43	2.12 0.27	2.12 0.30	60.58 7.03
	Ditt (Fortionos)	69.43	105.28	24.15	5.64	2.92	207.42
32.	It should be noted that the revised General Fund Capital Programme is based on prudent assumptions of future Government Grants to be received. The majority of these grants relate to funding for schools and transport and are unringfenced. However in 2016/17 these grants have been passported to these areas. The grants are predominately in relation to the schools programme and allocation of the Schools Basic Needs and Conditions Grants					. The nd are ed to	
33.	Table 10 demonstration provided by Councillaborrowing. Borrowing	il Resourc	es, which	at presen	t, will be m	nainly thro	ugh
	HRA						
34.	Table 11 below sho capital programme amendments noted reported programm	for the pe l elsewher le.	riod 2016/ e within th	/17 to 202 nis report,	0/21, inclu	iding any	
	Table 11 – HRA P	rogramme	Comparis	<u>son</u>			
		2016/17 : £M	2017/18 £M	2018/19 £M	2019/20 £M	2020/21 £M	Total £M
	Latest Programme	51.20	65.99	42.08	32.85	41.05	233.17
	Previous Programme	58.44	59.01	42.26	32.85	41.05	233.61
	Variance	(7.24)	6.98	(0.18)	0.00	0.00	(0.44)
35.	The above table sh £0.44M to £233.17		he HRA C	apital Pro	gramme h	nas decrea	sed by
36.	Table 12 shows the up to and including		sources to	o finance t	he HRA C	apital Pro	gramme
	Table 12 – Use of F	Resources	3				
	Council Resources	2016/17 £M 21.40	2017/18 £M 37.19	2018/19 £M 11.56	2019/20 £M 11.82	2020/21 £M 11.41	Total £M 93.38
	Contributions	0.43	0.00	1.30		0.00	1.73
	Capital Grants	1.35	0.00	0.00	0.00	0.00	4 25
	1	0.40	0.50		1 25	0.44	1.35
	DRF MRA	9.12 18.89	9.53 19.26	9.77 19.45	1.25 19.78	9.44 20.20	39.12 97.58

RESOURCE IMPLICATIONS

Capital/Revenue

This report principally deals with capital and the implications are set out in the main body of the report. However, the revenue implications arising from borrowing to support the capital programme are considered as part of the annual revenue budget setting meetings. In addition any revenue consequences arising from new capital schemes are considered as part of the approval process for each individual scheme.

Property/Other

There are no specific property implications arising from this report other than the schemes already referred to within the main body of the report.

LEGAL IMPLICATIONS

Statutory power to undertake proposals in the report:

Financial reporting is consistent with the Chief Financial Officer's duty to ensure good financial administration within the Council. The Capital Outturn Report is prepared in accordance with the Local Government Acts 1972 – 2003.

Other Legal Implications:

40. None directly, but in preparing this report, the Council has had regard to the Human Rights Act 1998, the Equality Act 2010, the duty to achieve best value and statutory guidance issued associated with that, and other associated legislation.

RISK MANAGEMENT IMPLICATIONS

41. None.

POLICY FRAMEWORK IMPLICATIONS

42. The outturn for 2016/17 forms part of the overall statutory accounts.

CONSULTATION

43. Service Directors, Service Leads and Project Managers have been consulted in preparing the reasons for variations contained in Appendix 1.

The General Fund and HRA capital programme outturn summarises additions to the capital programme and slippage and rephasing since the last approved programme reported in February 2017. Each addition has been subject to the relevant consultation process which reflects the role played by Council Capital Board. The content of this report has been subject to consultation with Finance Officers for each service.

KEY DECISION?	Yes/No			
WARDS/COMMUNITIES AFFECTED:		NONE		
SUPPORTING DOCUMENTATION				

Appendices				
1.	Capital Outturn 2016/17 – Details of Significant Variances			
2.	Scheme Budget Variances 2016/17			
3.	Revised Estimates 2017/18			
4.	Variations to 2016/17 Since February 17 Update			
Documents In Members' Rooms				
1.				
2.				
Equality Impact Assessment				
Do the implications/subject of the report require an Equality and Safety Impact Assessments (ESIA) to be carried out.				Yes /No
Privacy	Impact Assessment			
Do the implications/subject of the report require a Privacy Impact Assessment (PIA) to be carried out.				Yes /No
Other Background Documents				
Equality Impact Assessment and Other Background documents available for inspection at:				
Title of	Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)		
1.				
2.				